

SECRET

Approved For Release 2001/09/05 : CIA-RDP80T00294A000300010007-4
DEPARTMENT OF STATE TELEGRAM

MFG. 1.72

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TO USDEL SALT TWO-I IMMEDIATE 2548
BT
S E C R E T STATE 225713

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EXDIS SALT

SUBJECT: PROPOSED STATEMENT ON FBS

REF: USDEL SALT TWO-I 0043

1. WE RECOMMEND SEVERAL CHANGES IN TEXT REFTEL. THE STATEMENT SHOULD BE MADE IN PLENARY SESSION, RATHER THAN IN MINI-PLENARY, AND BE TIMED AS CLOSE TO END OF SESSION AS PRACTICAL.
2. IN PARAS 16 AND 17 THE FOLLOWING CHANGES ARE RECOMMENDED: DELETE THE FIRST AND LAST SENTENCE OF PARA 16. DELETE THE LAST SENTENCE OF PARA 17 AND CHANGE THE PENULTIMATE SENTENCE OF PARA 17 TO READ: "THIS WOULD CLEARLY BE UNEQUAL AND TO THE UNILATERAL ADVANTAGE OF THE SOVIET UNION AND THIS IS UNACCEPTABLE TO THE UNITED STATES." THESE CHANGES WILL REDUCE THE CHANCE THAT THE SOVIETS MIGHT INTERPRET OUR STATEMENT TO IMPLY A WILLINGNESS TO DEAL WITH FBS IN THE CONTEXT OF NON-CENTRAL SYSTEMS ON BOTH SIDES.
3. WE BELIEVE ARGUMENT COULD BE BETTER STATED AND WOULD AVOID DEBATE OVER SIGNIFICANCE OF SINGLE SOVIET SSNX-8 LONG-RANGE TEST BY USE OF FOLLOWING SUBSTITUTE TEXT FOR PARAS 20 AND 21:

"20. THE SOVIET SIDE HAS ARGUED THAT THE UNITED STATES ENJOYS UNILATERAL ADVANTAGE BECAUSE OF ITS SUBMARINE BASES IN THIRD COUNTRIES. THE ISSUE IS NOT BASES,

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FILE REF.

BUT ESTABLISHING AN EQUAL AGGREGATE OF CENTRAL SYSTEMS IN A PERMANENT AGREEMENT WHICH WOULD DEAL WITH SLBM LEVELS. THIS IS WHAT WE PROPOSE TO TAKE UP AS A MATTER OF PRIORITY. YOU HAVE INDICATED THAT SUCH BASES REDUCE SIGNIFICANTLY THE TIME REQUIRED FOR OPERATIONAL DEPLOYMENT OF SLBM SUBMARINES AND ELIMINATE THE NEED FOR THESE SUBMARINES TO RETURN TO REAR BASES LOCATED ON THEIR OWN NATIONAL TERRITORY. BECAUSE OF THIS REDUCED TRANSIT TIME, YOU ARGUE THAT THE UNITED STATES IS ABLE TO KEEP MORE SLBM'S ON STATION THAN THE USSR, GIVING UNILATERAL ADVANTAGE TO THE UNITED STATES. TRANSIT TIME IS NOT A USEFUL CRITERION IN ASSESSING THE STRATEGIC CAPABILITY OF BALLISTIC MISSILE SUBMARINES FOR A PERMANENT AGREEMENT, ESPECIALLY AS THE RANGE OF SLBM'S INCREASES."

4. IN PARA 14 WE RECOMMEND DELETION OF WORD "ALL" IN LAST SENTENCE. EXMT-3. ROGERS

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